

Consultation - 2026 bp Adelaide Grand Final and Associated Motorsport Event - South Australian Motor Sport Board

Strategic Alignment - Our Community

Public

Tuesday, 1 September 2026

City Community Services and Culture Committee

Program Contact:

Jennifer Kalionis, Associate
Director City Culture

Approving Officer:

Jo Podoliak, Director City
Community

EXECUTIVE SUMMARY

The purpose of this report is to seek Council endorsement of the proposed terms and conditions of the 2026 bp Adelaide Grand Final and Associated Motorsport Event.

Following consultation with the South Australian Motor Sport Board (SAMSB), consideration by Kadaltilla / Adelaide Park Lands Authority and Council, and receipt of SAMSB's response to Council's feedback, this report proposes a set of terms and conditions in relation to the declared motor sport event for agreement under the *South Australian Motor Sport Act 1984*.

The proposed terms and conditions are intended to minimise impacts on the Adelaide Park Lands, protect environmental and community assets, maintain public access where practicable, ensure appropriate remediation and reinstatement of affected areas, and provide for reimbursement of Council costs associated with the event.

Subject to Council endorsement, the Lord Mayor will write to the Chair of SAMSB proposing the terms and conditions outlined in this report for agreement in relation to the 2026 prescribed works period.

RECOMMENDATION

THAT THE CITY COMMUNITY SERVICES AND CULTURE COMMITTEE RECOMMENDS TO COUNCIL
THAT COUNCIL

1. Approves the letter to Mr Andrew Daniels as contained in Attachment A to Item 7.2 on the Agenda for the meeting of City Community Services and Culture Committee held on 1 September 2026 to be sent by the Lord Mayor proposing the terms and conditions for the 2026 bp Adelaide Grand Final.

IMPLICATIONS AND FINANCIALS

City of Adelaide 2024-2028 Strategic Plan	Strategic Alignment – Our Community An interesting and engaging place to live, learn and visit. An inclusive, equitable and welcoming community where people feel a sense of belonging. Strategic Alignment – Our Economy Adelaide's unique experience and opportunities attract visitors to our City.
Policy	Community Land Management Plan (CLMP) for Victoria Park / Pakapakanthi (Park 16) Adelaide Park Lands Management Strategy.
Consultation	Public consultation additional to the South Australian Motor Sport Board's engagement of Council through the <i>South Australian Motor Sport Act 1984</i> .
Resource	Not as a result of this report.
Risk / Legal / Legislative	<i>Local Government Act 1999 (SA)</i> <i>South Australian Motor Sport Act 1984</i> <i>Adelaide Park Lands Act 2005</i>
Opportunities	The proposed terms and conditions provides an opportunity to secure stronger environmental, community and asset protection outcomes for the Adelaide Park Lands while supporting the delivery of a major event.
26/27 Budget Allocation	Not as a result of this report
Proposed 27/28 Budget Allocation	Not as a result of this report
Life of Project, Service, Initiative or (Expectancy of) Asset	The Declarations referred to in this report are in reference to the 2026 Adelaide Grand Final and Associated Motorsport Event, with the end of the Prescribed Works Period proposed to be 7 February 2027.
26/27 Budget Reconsideration	Not as a result of this report
Ongoing Costs	Not as a result of this report
Other Funding Sources	Not as a result of this report

DISCUSSION

Background

1. On 27 May 2026, the South Australian Motor Sport Board (SAMSB) presented to Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) on the 2026 bp Adelaide Grand Final (ADLGF) and Associated Motor Sport Event, as part of the consultation required under Section 23 (4) of the *South Australian Motor Sport Act 1984* (the Act). The presentation was followed by a report on the SAMSB consultation presented by Administration.
2. On 2 June 2026, a CEO Briefing was held, at which the SAMSB presented on the 2026 ADLGF and Associated Motor Sport Event. Following the CEO Briefing, Administration presented a report to the City Community Services and Culture Committee on the SAMSB's Consultation on the 2026 ADLGF and Associated Motor Sport Event.
3. On 9 June 2026, Council noted the advice of the 27 May 2026 Kadaltilla meeting and approved the following recommendations of the 2 June 2026 City Community Services and Culture Committee.

3.1. THAT COUNCIL

1. *Notes the Declaration of the proposed Declared Area, Declared Period and Prescribed Works Period for the purpose of conducting the 2026 Adelaide Grand Final and Associated Motor Sport event as contained in this report.*
2. *Notes the Declared Area for the 2026 Adelaide Grand Final as shown in Attachment A to Item 7.1 on the Agenda for the meeting of the City Community Services and Culture Committee held on 2 June 2026.*
3. *Notes the Declared Area for the 2026 Associated Motor Sport Event as shown in Attachment B to Item 7.1 on the Agenda for the meeting of the City Community Services and Culture Committee held on 2 June 2026.*
4. *Notes that the South Australian Motor Sport Board advises that the increase in the Declared Area for the 2026 Adelaide Grand Final includes Carriageway Park / Tuthangga (Park 17) for event car parking facilities, as the existing area used along Fullarton Road will be unavailable due to 2027 Motorcycle Grand Prix of Australia (MotoGP) circuit redevelopment in Victoria Park / Pakapakanthi (Park 16).*
5. *Authorises the Lord Mayor to write to the South Australian Motor Sport Board and the Chief Executive Officer of the South Australian Motor Sport Board on behalf of Council with its feedback to the 2026 Adelaide Grand Final and Associated Motor Sport event consultation as follows:*
 - 5.1 *Seeks advice on what measurable ecological thresholds or triggers the Government is monitoring in relation to motorsport activities in Victoria Park / Pakapakanthi (Park 16).*
 - 5.2 *Seeks the provision of independent, publicly released pre- and post-event ecological monitoring, including cumulative impact reporting over multiple years particularly in relation to the Grey Box Grassy Woodland threatened ecological community and associated biodiversity values.*
 - 5.3 *Requests the South Australian Motor Sport Board remove the area identified as the Butterfly Conservation Zone from the Declared Area from any proposed motor sport activity in Victoria Park / Pakapakanthi (Park 16).*
 - 5.4 *Requests the South Australian Motor Sport Board remove areas identified as Revegetation Conservation Zones and Buffer Conservation Zones from any proposed motor sport activity in Victoria Park / Pakapakanthi (Park 16) and the removal of Carriageway Park / Tuthangga (Park 17).*
 - 5.5 *Seeks advice on the role of independent ecological experts and Traditional Owners in determining acceptable use of Victoria Park / Pakapakanthi for motor sport purposes.*
 - 5.6 *Seeks from the South Australian Motor Sport Board, advice on an evidence-based limit on the number, duration or scale of motor sport events that Victoria Park / Pakapakanthi (Park 16) can sustainably accommodate each year in relation to its status as a Key Biodiversity Area.*
 - 5.7 *Noting the expansion of the 2026 Adelaide Grand Final, Council seeks a briefing before 15 June 2026 from the South Australian Motor Sport Board on the proposed impacts,*

including environmental, of the 2027 Motorcycle Grand Prix of Australia (MotoGP) on the National Heritage Listed Adelaide Park Lands.

- 5.8 Requests the South Australian Motor Sport Board advise on how obligations contained within the Environment Protection and Biodiversity Conservation Act 1999 (EPBC Act), Natural Resources Management Act 2004, Adelaide Park Lands Management Strategy, Management Agreements, Deeds of Agreement, Master Plan and biodiversity management plans are being monitored and enforced during event planning, the staging of the event, bump-in and bump-out, and remediation.*
- 5.9 Requests the South Australian Motor Sport Board advise on how obligations contained within the Aboriginal Heritage Act 1988, Planning Development and Infrastructure Act 2016, National Parks and Wildlife Act 1972 and other relevant Acts will be met.*
- 5.10 Requests the South Australian Motor Sport Board provides an environmental rehabilitation bond, bank guarantee or equivalent financial assurance, sufficient to cover the independent assessment, monitoring, restoration and rehabilitation of any biodiversity, habitat or natural capital impacts arising from the 2026 Adelaide Grand Final and Associated Motor Sport event, with the amount to be determined by an independent ecological assessment.*
- 5.11 Requests the South Australian Motor Sport Board confirm increased public access to the bikeways and pathways and further access considerations and advice for members of the public, during the Prescribed Works Period 2026 Adelaide Grand Final and Associated Motor Sport Event.*
- 5.12 Requests the South Australian Motor Sport Board ensure the use of or the reinstatement of permeable pathways throughout the Declared Area for the 2026 Adelaide Grand Final and Associated Motor Sport Event.*
- 5.13 Request that the South Australian Motor Sport Board works with City of Adelaide and the Adelaide Economic Development Agency to support the visitor economy by promoting visitation to the City, with particular focus on Black Friday, 27 November 2026.*
- 5.14 Request that the South Australian Motor Sport Board facilitates improvements to public transport into and out of the City during periods of road closure for the 2026 Adelaide Grand Final and Associated Motor Sport Event.*
- 5.15 Seeks advice on the extent to which the South Australian Motor Sport Board has contributed toward increasing canopy cover in Victoria Park as per previous Council requests.*
- 6. Approves the South Australian Motor Sport Board request for the permanent removal of the central toilet block adjacent to the Criterium Track in Victoria Park / Pakapakanthi (Park 16) as part their planned infrastructure works under the proposed 2026 Adelaide Grand Final Prescribed Works Period, on the condition that the South Australian Motor Sport Board provide Council the necessary funding for a new toilet block to be built in Victoria Park / Pakapakanthi (Park 16).*
- 7. Notes that, consistent with Adelaide Park Lands Act Section 9 (g) and the consultation provisions of the South Australian Motor Sport Act 1984, all feedback received by Council from the community, will be directed to the South Australian Motor Sport Board and the relevant Minister during the consultation period.*
- 8. Notes that consistent with South Australia's biodiversity policy objectives, Australia's commitment to protect and restore biodiversity under the 30 by 30 framework, and the established Significant Environmental Benefit principle applied elsewhere in environmental regulation, major events within or adjacent to Key Biodiversity Areas should be required to demonstrate a measurable net positive biodiversity outcome and avoid any cumulative decline in ecological condition over time.*
- 9. Notes Kadaltilla met on 27 May 2026 as part of the required consultation and will provide feedback to the State Government.*
- 10. Approves, in addition to the legislative consultation requirements of the South Australian Motor Sport Board, the City of Adelaide facilitate and support a representative Eastern Park Lands Community Reference Group, to bring together a diverse range of community perspectives and articulate key community concerns and views on the impacts of motor sport events in the Adelaide Park Lands to the South Australian Motor Sport Board and the State Government.*
- 11. Determines in the event that the South Australian Motor Sport Board declines the request for removal of areas identified at 5.3 and 5.4 or provides unsatisfactory advice in relation to other*

requests, that the administration scope and cost proposals to inform Council's final decisions in relation to the final matter.

12. Requests the administration through its marketing channels promotes the opportunity for the business and residential community to make submissions through the South Australian Motor Sport Board consultation process.

4. On 12 June 2026, the Lord Mayor wrote to Mr Andrew Daniels, Chair of the SAMSB, providing the feedback and resolutions of Kadaltilla and Council on the 2026 ADLGF and Associated Motor Sport Event consultation from Kadaltilla and Council.
5. On 29 July 2026, Mr Andrew Daniels responded to the Lord Mayor's 12 June 2026 letter providing detailed responses.
6. On 18 August 2026, Council held a confidential Special Meeting. At that meeting, a confidential report titled 'State Government's Proposal for MotoGP in Eastern Park Lands of Adelaide' was presented and included the 29 July 2026 letter and detailed responses as Attachment A ([Link 1](#)).
- 6.1. Subsequently, confidentiality was partially lifted, and the resolution of the meeting was published, including the following:
 - 6.1.1. *Notes the content of the letter from the South Australian Motor Sport Board, as contained in Attachment A to Item 5.1 on the Agenda for the Special meeting of Council held on 18 August 2026, in response to Council's submission to their consultation in relation to the Adelaide 2026 Grand Final and its implications for the MotoGP, as referenced by them.*
7. On 21 August 2026, the Lord Mayor wrote to Andrew Daniels, acknowledging his correspondence of 29 July 2026 and advising that a response will be sent in due course.

South Australian Motor Sport Act 1984

8. The ADLGF is staged by the SAMSB pursuant to powers provided under the *South Australian Motor Sport Act 1984* (the Act).
9. Section 22(2) of the Act provides that:
 - 9.1. *'(2) The Board must, in exercising its powers under this section during a prescribed works period with respect to any relevant category of work, comply with—*
 - (a) any terms and conditions from time to time agreed by the Board with any relevant council or any person having a right of occupation of the land or any part of the land; or*
 - (b) failing such agreement in relation to any particular matter, any terms and conditions determined by the Minister.'*
 - '(2a) The Board must, in exercising its powers under this section with respect to any matter that is outside the ambit of subsection (1a), comply with—*
 - (a) subject to paragraph (b), any conditions determined by a relevant council or any person having a right of occupation of the land or any part of the land; or*
 - (b) if the Minister considers, on application by the Board, that a condition under paragraph (a) is unreasonable—any conditions determined by the Minister.'*
10. Section 22(3) of the Act provides that:
 - 10.1. *'(3) The terms and conditions that may be the subject of agreement or determination under subsections (2) and (2a) include (without limiting the generality of those subsections) terms and conditions—*
 - (a) that limit or prevent any unnecessary or reasonably avoidable interference with or damage to the land or anything growing on or built on the land;*
 - (b) that limit or prevent any unnecessary or reasonably avoidable interference with any activity that may be lawfully carried on on the land;*
 - (c) that provide for reimbursement of costs or expenses that may be incurred by any relevant council;*
 - (d) that provide for fair and reasonable compensation for any damage or loss that may be suffered by any person having a right of occupation of any part of the land; (e) without limiting a preceding paragraph, that provide for the management, protection or rehabilitation of land (including land outside the declared area that may be affected by the Board's activities).'*

Terms and Conditions

11. The following proposed terms and conditions have been prepared based on:
 - 11.1. the statutory framework outlined in the Act regarding the terms and conditions that can be subject to an agreement between SAMSB and Council
 - 11.2. the resolution of Kadaltilla on 27 May 2026 and Council on 9 June 2026 regarding the consultation on the 2026 bp Adelaide Grand Final and Associated Motorsport Event
 - 11.3. the response received from Mr Andrew Daniels on 29 July 2026 in response to Council's resolution
 - 11.4. the obligations of CoA under the 2011 Management Agreement between CoA and the Minister for Climate, Environment and Water regarding the protection of certain Grey Box Woodlands and Derived Native Grasslands occurring in Victoria Park / Pakapakanthi (Park 16).
 - 11.4.1. In accordance with section 5.1.4 of the Management Agreement, the City of Adelaide will work with managers of events in Victoria Park / Pakapakanthi to raise awareness of the site, ensure that event infrastructure does not encroach upon the site and ensure that clear guidelines for the event (including pedestrian movements, and covering bump-in and bump-out periods) are established and adhered to.
- 11.5. **Condition 1: Declared Area – Butterfly Conservation Zone**

The Butterfly Conservation Zone, together with the adjacent Revegetation Conservation Zone and Buffer Conservation Zones, is to remain excluded from the Declared Area and is not to be used for motor sport activities, event infrastructure, storage or other event-related purposes.
- 11.6. **Condition 2: Carriageway Park / Tuthangga (Park 17)**

The area of Park 17 included within the Declared Area is to be limited to the minimum area and time reasonably necessary for the operation of the event and associated pedestrian and shuttle access.

No motor sport activity or event infrastructure is to occur outside the agreed area.
- 11.7. **Condition 3: Native Vegetation Site – per Management Agreement**

The Native Vegetation Site must be protected and improved.

No buildings, structures or improvement shall be erected upon the Land that interferes with the continued existence of the Native Vegetation Site.

Only authorised City of Adelaide maintenance vehicles are permitted access to the Native Vegetation Site.
- 11.8. **Condition 4: Protection of vegetation, biodiversity and Park Lands**

SAMSB must ensure that all prescribed works avoid unnecessary or reasonably avoidable interference with or damage to vegetation, habitat, soil, drainage infrastructure, pathways and biodiversity values within or adjacent to the Declared Area.

Prior to commencement of prescribed works, SAMSB is to provide Council with an agreed environmental protection and monitoring plan identifying relevant exclusion zones, access routes, protection measures, monitoring arrangements, incident procedures and remediation requirements.
- 11.9. **Condition 5: Ecological monitoring and remediation**

SAMSB is to undertake pre-event and post-event ecological inspections of areas within and immediately adjacent to the Declared Area that may be affected by prescribed works.

The inspections are to be undertaken by appropriately qualified independent ecological professionals agreed with Council.

Any material damage or adverse ecological impact attributable to the prescribed works is to be documented and remediated at SAMSB's cost in accordance with a rehabilitation plan agreed with Council.

A post-event report is to be provided to Council following completion of the prescribed works and any required remediation.

11.10. Condition 6: Public pedestrian and cycling access

SAMSB is to maintain public pedestrian and cyclist access through the Park Lands to the maximum extent reasonably practicable throughout the prescribed works period.

Where closure of a pathway is necessary for safety or construction purposes:

- the closure is to be limited to the shortest reasonably practicable period;
 - an accessible alternative route is to be provided;
 - appropriate advance signage is to be installed; and
 - the affected pathway is to be reinstated immediately following completion of the relevant works.
- established Park Land user groups, businesses and adjacent residents should be informed in advance.

Closures and detours to be promoted by the SAMSB online and through social media.

The City of Adelaide notes SAMSB's advice that at least one east-west cycling route is intended to remain open, except where temporary closure is required for high-risk works, and proposes that this commitment form part of the agreed terms and conditions.

11.11. Condition 7: Protection and reinstatement of pathways

Existing permeable pathways within the Declared Area are to be protected from damage arising from prescribed works.

Where temporary access, construction or event activities result in damage to a pathway, SAMSB is to reinstate the pathway to its pre-event condition, or to an alternative standard agreed with Council, at SAMSB's cost.

11.12. Condition 8: Tree protection

No tree within the Declared Area is to be removed, pruned, damaged or otherwise interfered with as a consequence of prescribed works unless expressly agreed in writing with Council and all reasonable alternatives have been considered.

SAMSB is to work collaboratively with Council on the placement and protection of trees within areas affected by event infrastructure and prescribed works.

11.13. Condition 9: Tree canopy enhancement

SAMSB is to work with the City of Adelaide to identify additional tree planting and canopy enhancement arising from the event and to fund agreed planting, establishment and associated maintenance costs.

11.14. Condition 10: Replacement public toilet facility

The removal of the existing public toilet facility adjacent to the Criterium Track in Park 16 is to be conditional upon SAMSB funding the design, approvals, construction and establishment of a replacement public toilet facility at a location agreed with Council and consistent with the Park 16 Master Plan.

11.15. Condition 11: Council costs

SAMSB is to reimburse the City of Adelaide for reasonable costs and expenses incurred by Council as a direct consequence of the prescribed works, including costs associated with inspection, monitoring, protection, reinstatement, remediation and additional Park Lands management requirements. These costs shall be provided by Council to SAMSB in advance of the event dates, or at a time otherwise agreed by both parties.

11.16. Condition 12: Damage, reinstatement and rehabilitation

SAMSB is to be responsible for the cost of repairing and reinstating Council-controlled land, infrastructure, vegetation, pathways and facilities damaged as a consequence of prescribed works or activities undertaken by or on behalf of SAMSB.

Reinstatement and rehabilitation are to be undertaken promptly and to the satisfaction of Council.

11.17. Condition 13: Monitoring, notification and compliance

SAMSB is to provide Council with reasonable access during the prescribed works period to inspect works and assess compliance with the agreed terms and conditions.

SAMSB is to immediately notify Council of any material incident involving damage to Park Lands land, vegetation, biodiversity values, infrastructure or public access.

SAMSB is to provide Council with a post-event report confirming completion of the agreed reinstatement, rehabilitation and other relevant obligations.

11.18. **Condition 14: Financial assurance**

Where an agreed environmental protection and risk assessment identifies a material risk of significant damage or remediation costs, the Council reserves the right to seek appropriate financial assurance from SAMSB to cover reasonable remediation and reinstatement costs.

Any financial assurance to be discussed and agreed with SAMSB, having regard to the identified risks and the nature and scale of the prescribed works.

Next Steps

12. Subject to Council's endorsement, the letter provided in **Attachment A** which outlines the aforementioned terms and conditions will be sent to Mr Andrew Daniels from the Lord Mayor.

DATA AND SUPPORTING INFORMATION

Link 1 – Letter from Mr Andrew Daniels to the Lord Mayor on 29 July 2026 as contained in Attachment A in 18 August 2026 confidential Special Meeting, report titled 'State Government's Proposal for MotoGP in Eastern Park Lands of Adelaide'

ATTACHMENTS

Attachment A – Proposed letter to Mr Andrew Daniels from The Lord Mayor – August 2026

- END OF REPORT -